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15 March 1978

MEMORANDUM FOR: Director of Central Intelligence

FROM:

[redacted]  
Deputy to the DCI for Resource Management

SUBJECT: Baseline Report and Net Assessment: Terms of  
Reference and Status

REFERENCE: Memo to SCC/CI Principals from Dr. Brzezinski,  
dated 3 March 1978. Subject: SCC Counterintelligence  
Responsibilities

1. Action Requested: None; this is in response to your request to  
be informed on 15 March as to the status of the reports requested in  
reference by the SCC/CI.

2. Discussion:

a. Baseline Report Status

(1) The Attorney General, through Mr. Fred Baron of  
his office, has requested this staff to prepare the draft  
Baseline Report, with the understanding that it will be  
reviewed by his office prior to issuance as was done for the  
joint Attorney General-DCI report on counterintelligence for  
the Senate Select Committee on Intelligence. This report is  
also to be a joint report and is due on 15 April 1978 to the  
SCC/CI.

(2) Terms of reference (Tab A attached) have been  
prepared for each of the three disciplines for the Baseline  
Report. Meetings have been held with representatives of the  
foreign counterintelligence (FCI) HUMINT community (six  
agencies) and with the SIGINT and imagery community (four  
agencies), with 29 March set as the date for submission of  
agency inputs to this staff. All FCI HUMINT agencies will  
provide HUMINT inputs, although provision of the protective  
aspects remains yet to be worked out. NSA is responsible for

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the SIGINT input, although the JCS and DIA will contribute to it. For imagery, DIA will be the leading contributor, with the JCS and the Air Staff also involved. All sections of the report will be reviewed by appropriate elements of CIA prior to completion.

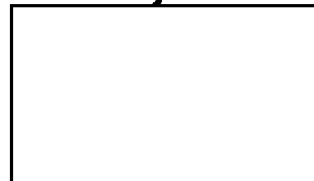
(3) The Baseline Report is ambitious in scope and parts of it may be beyond existing capabilities. It should, however, highlight key problems and issues.

(4) The Baseline Report is much broader than specified in Dr. Brzezinski's tasking memorandum which does not include SIGINT, imagery, or the protective aspects of counter-HUMINT.

b. Net Assessment Status

(1) A preliminary draft of the terms of reference (Tab B attached) has been prepared for the national net assessment. It uses the expanded Baseline Report as a foundation for netting and does not repeat the various threats listed in the Baseline Report terms of reference, but specifies that the netting will be on a country/discipline/specific threat-counter-threat basis. Initial comments from the various agencies are expected by 17 March.

c. National Security Council Staff: Periodic discussions of the terms of reference of the Baseline Report and of the Net Assessment are being held with Mr. Sam Hoskinson of the National Security Council Staff to obtain the benefit of his views. Mr. Hoskinson has the staff responsibility for the National Security Council for the SCC/CI.



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Attachments:

Tab A: Terms of Reference for  
Baseline Report

Tab B: Draft Terms of Reference for  
National Net Assessment

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D/DCI/RM/OPEI/PAID  (14 March 1978)

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Structure of Baseline Report

- I. Introduction
- II. HUMINT (See attached terms of reference)
- III. SIGINT (See attached terms of reference)
- IV. IMAGERY (See attached terms of reference)
- V. Inter-Disciplinary Aspects

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